

REPORT FOR DECISION



**Agenda
Item**

DECISION OF:	Council
DATE:	17 May 2017
SUBJECT:	Overview and Scrutiny Annual Report 2016/2017
REPORT FROM:	Councillor Stella Smith Chair – Overview and Scrutiny Committee
CONTACT OFFICER:	Leigh Webb – Democratic Services Manager
TYPE OF DECISION:	COUNCIL
FREEDOM OF INFORMATION/STATUS:	This paper is within the public domain
SUMMARY:	This report provides a summary of progress and key outcomes made over the past year by the Council's Scrutiny Committees. It also highlights work undertaken by the Joint Health Overview and Scrutiny Committees for Pennine Care and Pennine Acute.
OPTIONS & RECOMMENDED OPTION	<p>Option 1 (Recommended)</p> <ol style="list-style-type: none"> Note the contents of the report and progress made by the Council's Scrutiny Committees over the past year. <p>Option 2 (Not recommended)</p> <ol style="list-style-type: none"> Reject the above recommendation
IMPLICATIONS:	
Corporate Aims/Policy Framework:	Do the proposals accord with the Policy Framework?

	Yes
Statement by the S151 Officer: Financial Implications and Risk Considerations:	The scrutiny function of the Council takes place within existing budgetary provision.
Statement by Executive Director of Resources:	There are no wider resource implications arising from this report.
Equality/Diversity implications:	Yes Equality Analysis was undertaken as part of the review of the Councils Scrutiny function and structures in 2012
Considered by Monitoring Officer:	
Wards Affected:	All
Scrutiny Interest:	Overview and Scrutiny Committee Health Scrutiny Committee

TRACKING/PROCESS

DIRECTOR: STEVE KENYON

Chief Executive/ Strategic Leadership Team	Executive Member/Chair	Ward Members	Partners
Scrutiny Committee	Committee	Council	
		17.05.17	

1.0 BACKGROUND

- 1.1 This Annual Report summarises the activities of the Council's Scrutiny Committees and reports on some of the highlights and achievements of the last year.
- 1.2 Throughout the year the Overview and Scrutiny Committee has tackled a wide and varied work programme cutting across all Council Departments. The Committee have engaged with Cabinet Members prior to decisions being taken and also held them to account on service areas and policy.

1.3 The primary focus for the Health Scrutiny Committee this year has been Urgent Care design as well as devolution Manchester and proposals for the reconfiguration of services, including the development of a City-wide single hospital service in Manchester.

1.4 The Council has continued to take the lead role in administering the two Joint Health Scrutiny Committees established in January 2004, which review the work of the Pennine Acute Hospitals NHS Trust and the Pennine Care NHS Trust. Excellent working relationships have continued with Members and Officers in both the NHS and in the partner Local Authorities of Manchester, Stockport, Oldham, Rochdale and Tameside.

2.0 OVERVIEW AND SCRUTINY IN BURY

2.1 Overview and Scrutiny Committees are an important part of the way we make decisions. Although they have no Executive powers, the scrutiny process does allow Members to explore issues in depth and help to influence decisions through recommendations to the Cabinet or Full Council.

2.2 In Bury, the role of scrutiny bodies can be broken down into these two main functions:-

2.3 Holding the Cabinet to Account

This involves scrutinising decisions before they are implemented by way of 'Call-in' to the relevant Scrutiny Committee for debate. The effect of a 'Call-in' is to suspend the decision until the Scrutiny Committee has had the opportunity to consider the implications of the decision and, where appropriate, to offer comments back to the Cabinet.

2.4 Policy Development

2.5 This involves Scrutiny Committees undertaking reviews of functions within their individual remits leading to recommendations to the Cabinet, and to assist in the development of future policies and strategies.

In Bury the following Committees are constituted to carry out Overview and Scrutiny in Bury:

2.6 Overview & Scrutiny Committee

Set up to scrutinise Cabinet decisions and Council performance, the Overview & Scrutiny Committee operates within the following terms of reference:

- To review and scrutinise the decisions made or actions taken in connection with the discharge of any of the Council's functions.
- To review and scrutinise the performance of the Council in relation to its policy objectives, performance targets and all particular service areas.
- To set up, appoint and monitor Overview Project Groups (set up to carry out reviews of policies, services or the impact of

- decisions).
- To make recommendations to the Cabinet and/or appropriate Committee and/or Council arising from the outcome of the Scrutiny process.
- To review or scrutinise decisions made or other action taken in connection with the discharge by the responsible authorities of their crime and disorder functions.
- Oversight of the provision, planning and management of the assets and audit arrangements.
- Oversight of the Council's corporate plans and strategies and the monitoring of the corporate plan and departmental plans.
- To scrutinise outside bodies and partners relevant to the Council.
- To receive all reports from external inspectors.

2.7 Health Scrutiny Committee

A dedicated Health Scrutiny Committee was set up to scrutinise partner organisations on issues relevant to the residents of the Borough. Full terms of reference are:

- To carry out the Council's statutory obligations in relation to reviewing and scrutinising any matters relating to the planning provision and operation of health services in the area of the Council.
- To oversee the health and well being of the borough's population
- To scrutinise the provision, planning and management of Adult Care Services.
- To monitor the implementation of any scrutiny recommendations accepted by the Cabinet.

2.8 Overview Project Groups

The Overview & Scrutiny Committee is responsible for setting up and monitoring reviews carried out by Overview Project Groups. These Groups are tasked with reviewing particular policy areas with a view to making recommendations that will ultimately result in service improvements.

3.0 KEY OUTCOMES

During 2016/2017 the Council's Scrutiny Committees and Overview Project Groups have looked at a wide range of topics and issues. Various methods have been used to examine and investigate issues which have resulted in positive outcomes in terms of policy development and holding decision makers to account.

Children's Safeguarding

Children's Safeguarding has formed a major part of the Committee's work programme during 2016/17. The Committee have monitored the OFSTED Children's Safeguarding Action Plan and taken evidence on progress from the Assistant Director.

Set up and monitored by the Overview and Scrutiny Committee, the Children's Safeguarding Overview Project Group carried out a detailed review of Children's Safeguarding services and performance. Since the first meeting in November 2014 a large amount of work has been undertaken by the Group. Much of the initial work has focused on providing Members with a detailed context of the issues surrounding the safeguarding of children and ensuring an understanding of the processes, procedures and policies that are in place.

Evidence to assist the Group has been provided from a number of Senior Officers and practitioners, through both written reports, visits (Members visited the Vitoria Family Centre) as well as interviews with newly qualified and experienced social workers from the Children's advice and assessment team and the safeguarding team. The Social workers were given an opportunity to discuss workload, support available and any areas of concern.

During the current year the Group have focussed attention on the following areas:

Ofsted Action Plan

Home Education

Educational Achievement at KS2 and KS4

Children's Social Care Performance reports

Child Sexual Exploitation and the Phoenix Team

At an early stage Members of the Group recognised the complex multi agency approach to safeguarding meant that to treat the review as a time bound, self contained piece of work would not do justice to the critical nature of the subject matter. An interim report was submitted to the Overview and Scrutiny Committee in March 2016 where agreement was given for the continuation of the Group with the existing membership where possible. A Further report will be submitted in June 2017.

Library Review

The Overview and Scrutiny Committee have received information relating to the scope and consultation process for the current review of the Library Service. The Committee supported the key principles behind the review and were appraised of the outcomes from the initial public consultation.

Decisions Called In 2016/17

Under the Council's Constitution, the Overview and Scrutiny Committee and Health Scrutiny Committee has the power to call in decisions made by the Cabinet, individual Cabinet Members and key decisions made by officers. In 2015-16 there were no decisions "called in".

Recycling

The Chair of the Overview and Scrutiny Committee requested the following specific information in respect of the recycling service:

- Progress in respect of food waste recycling

- Sign up to email alerts about collections
- Use of agency staff
- Development of 'in-cab' I-Pads
- Recruitment of women operatives
- Operational reporting to the Depot
- House numbers for bins
- Charges for extra and replacement bins
- Recycling at flats where residents share communal bins

The Cabinet Member for Environment responded to the Committee on the issues set out above.

Performance Monitoring

As part of its performance monitoring role, the Overview and Scrutiny Committee has received regular reports in relation to Corporate Performance; Financial Monitoring; Treasury Management; and all the 2016/17 draft Budgetary reports.

4.0 Local Health Scrutiny Committee

Throughout the year the committee has chosen to focus on four overarching areas of work:

1. Urgent Care Redesign
2. Devolution Manchester and proposals for the reconfiguration of services, including the development of a City-wide single hospital service in Manchester.
3. Care Quality Commission Inspection report into the Pennine Acute NHS Trust.
4. Mental Health.

Urgent Care Redesign

Urgent Care redesign was a primary focus for Members during this municipal year. Members were mindful of the high levels of public concern in respect of this issue and the matter was considered at three meetings (including a special meeting) of the Health Overview and Scrutiny Committee.

Members interviewed the following representatives from the Clinical Commissioning Group; Chief Operating Officer, Stuart North; the CCG Chair, Dr. Patel and David Latham, Programme Manager. More than twenty members of

the public attended a meeting of the committee and were able to ask questions of the CCG and Members of the Committee. Members played an active part in the engagement phase and the Committee Chair met with the CCG Chair to discuss the arrangements for the formal consultation phase, prior to its commencement.

Members agreed that it was sensible for health scrutiny to be able to receive details about the outcome of public consultation before it makes its response so that the response can be informed by patient and public opinion. Representatives from Bury Clinical Commissioning Group would therefore be invited to attend a future meeting of the Health Scrutiny Committee once the consultation has been completed.

Devolution Manchester and proposals for the reconfiguration of services, including the development of a City-wide single hospital service in Manchester.

Members were very keen to continue their scrutiny of the Devolution proposals and in particular, the establishment of the Locality Care Organisation, the One Commissioning Organisation and the development of the Locality Plan. As well as the advancement of the City of Manchester Single Hospital Service and in particular the impact this would have on the Pennine Acute NHS Trust and Bury residents.

Members were acutely aware that these proposals were about a whole system approach to the issues affecting the health and social care economy in the Borough and the coming together of partners from the Clinical Commissioning Group and the Local Authority.

Members interviewed the following officers as part of their work:

- Chief Operating Officer Bury CCG
- Chief Executive Bury Council
- Medical Director, Pennine Acute NHS Trust
- Chair Bury Clinical Commissioning Group

Members have agreed this will continue to be an item for consideration into the next municipal year.

Care Quality Commission Inspection report - Pennine Acute NHS Trust (PAT).

Following concerns expressed by Members with regards to the Care Quality Commission inspection report into the Pennine Acute NHS Trust, Members invited representatives from the Trust and the Care Quality Commission Inspection Team to a meeting of the Committee. The representatives provided an overview of the inspection process and findings to assist members with their consideration of this item.

Members wanted to receive assurances from the Trust in respect of a number of areas of concern highlighted within the report, in particular the four fragile services; Urgent Care, Maternity Care, Paediatric Care and Critical Care. Members also focused on the new arrangements for the site leadership team as well as the arrangements established between the Trust and the Salford Royal Hospital to provide management support.

Members were supportive of the arrangements put in place to assist the Trust but expressed further concern that financial constraints and the establishment of the single hospital service may de-stabilise the Trust going forward.

Mental Health

Members were mindful that the mental health had not been an area for consideration by the committee and resolved to dedicate a meeting to scrutinise this area. Members agreed to take a life cycle approach to the consideration of this topic and invited specialist in to discuss; Child and Adolescent Mental Health, parity of esteem, Suicide and Dementia. The following representatives were invited to present to the Committee:

- Karen Whitehead, Strategic Lead Children and Families
- Kate Allam, IWSS Manager
- Shirley Allen, Project Lead
- Dr Schryer, Mental Health Lead CCG
- Catherine Tickle, Commissioning Manager, CCG
- Jon Hobday, Public Health Consultant

Members resolved to establish a short term task and finish group to scrutinise the development of the Suicide Action Plan.

5.0 WORK OF THE JOINT HEALTH OVERVIEW & SCRUTINY COMMITTEES (JHOSC)

The two Joint Health Overview and Scrutiny Committee were established jointly by Bury, Manchester, Oldham and Rochdale Councils to consider issues affecting the health of local people (the overview role) and to call the NHS to account on behalf of the local communities (the scrutiny role).

Each of these Councils has appointed three representatives to sit on each Committee.

Both the Pennine Acute and Pennine Care Joint Committees were inspected by the Care Quality Commission during this municipal year. Therefore the focus for members was the inspection report and its findings. Both reports were concerning and senior managers including Sir David Dalton attended the meeting to report on action taken by the Trust in response to the inspection findings.

A short term task and finish group will be established by the Pennine Care Joint Committee to review different aspects of the CQC action plan.

The Pennine Acute Joint Committee also re-reviewed the North East Manchester Diabetic Eye Screening Review. Members of the Joint Committee for Pennine Acute were the statutory consultees for the proposed reconfiguration of the North East Manchester Diabetic Eye Screening service. Members had asked that officers re-attend to update on the new service provision 12 months on. Members highlighted a number of areas of concern.

Going forward the two Joint Committees will focus their attention on the reconfiguration of services, the Trust's financial position and the findings from the CQC inspection.

6.0 CONCLUSION

The Scrutiny function is well established in Bury, with good examples of in depth reviews and partnership working.

List of Background Papers:-

Contact Details:-

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